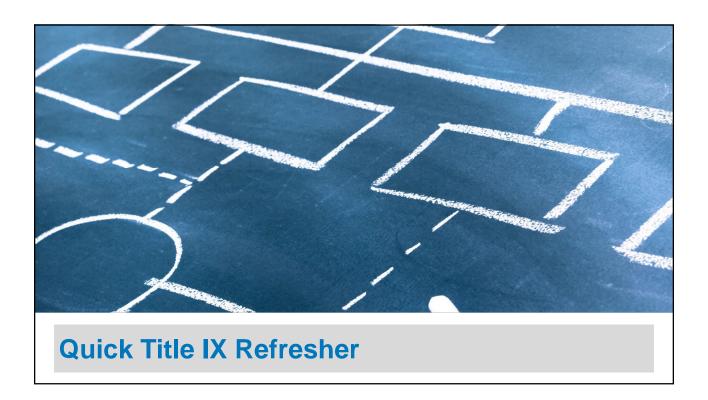


Agenda

- Quick Title IX Refresher
- Title IX Grievance Process
- Serving as Title IX Investigator
 - Impartiality, Bias, and Conflict of Interest
 - Consent
 - Investigation Techniques
 - Writing Interview Summaries and Investigation Reports



The School's Obligation

- A recipient with actual knowledge of sexual harassment in an educational program or activity of the recipient against a person in the United States must respond promptly in a manner that is not deliberately indifferent
- A recipient is only deliberately indifferent if its response to sexual harassment is unreasonable in light of known circumstances

Title IX Definition of Sexual Harassment

Sexual harassment means conduct on the basis of sex that satisfies one or more of the following:

- Quid pro quo An employee of the recipient conditioning the provision of an aid, benefit, or service of the recipient on an individual's participation in unwelcome sexual conduct
- Hostile environment Unwelcome conduct determined by a reasonable person to be so severe, pervasive, and objectively offensive that it effectively denies a person equal access to the recipient's education program or activity; or
- Clery crimes Sexual assault, dating violence, domestic violence, or stalking [Clery regulatory definition cites omitted]

Prohibition on Retaliation

"No recipient or other person may **intimidate**, **threaten**, **coerce**, **or discriminate against** any individual for the purpose of **interfering with any right or privilege secured by Title IX** or this part, because the individual has **made a report or complaint**, **testified**, **assisted**, **or participated or refused to participate** in an investigation, proceeding, or hearing under this part." *34 CFR § 106.71*

District Obligations

- Address complainant and provide supportive measures
- Mandatory reporting
- Informal Resolution
- Investigation
- Formal grievance process: notice, report, decision, appeal

Title	NONDISCRIMINATION ON THE BASIS OF SEX AND FORMAL COMPLAINTS OF SEXUAL HARASSMENT IN EDUCATION PROGRAMS OR ACTIVITIES	
Code	po2266	
Status	Active	
Adopted	October 20, 2020	
Last Revised	October 19, 2021	
2266 - NONDISCRIMINATION ON THE BASIS OF SEX AND FORMAL COMPLAINTS OF SEXUAL HARASSMENT IN EDUCATION PROGRAMS OR ACTIVITIES Introduction The Board of Education of the Reynoldsburg City School District (hereinafter referred to as "the Board" or "the District") does not discriminate on the basis of sex (including sexual orientation or gender identity), in its education programs or activities, and is required by Title IX of the Education Amendments Act of 1972, and its implementing regulations, not to discriminate in such a		
	ement not to discriminate in its education program or activity extends to the enrollment of students and Idsburg Board Policy 2266	

General Requirements

Due Process / Fundamental Fairness

- Treat complainants/respondents equitably; no sanctions until process complete
- No conflict of interest or bias; trained staff
- Presumption that respondent is not responsible
- Reasonably prompt timeframes
- Range of possible sanctions/remedies

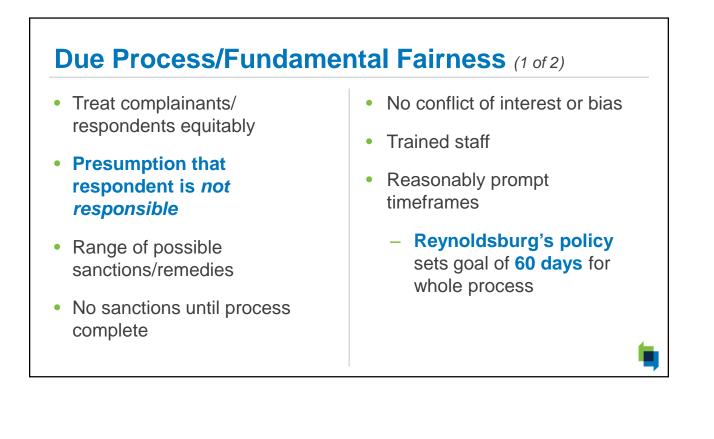
Reporting Under Title IX

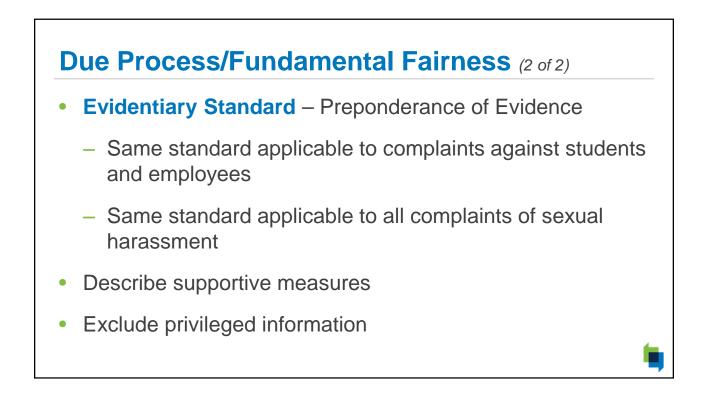
- Title IX regulations Any District employee who learns of potential sexual harassment must report it to the Title IX Coordinator
 - Reynoldsburg's Policy employees must report potential TIX violations within 3 days of learning of them
 - Reynoldsburg's Title IX Coordinator Director of HR
- Don't forget your other reporting obligations:
 - Mandatory reporting obligations under Ohio law (child abuse, felonies, school employee→student sexual conduct)
 - ODE conduct reporting



Formal Complaint

- Formal Complaint "a document filed by a complainant or signed by the Title IX Coordinator alleging sexual harassment against a respondent and requesting that the recipient investigate the allegation of sexual harassment"
- Complainant "an individual who is alleged to be the victim of conduct that could constitute sexual harassment"





TIXC May File Formal Complaint (34 CFR § 106.30(a))

- After receiving multiple reports about same respondent
- Must remain free from conflicts of interest and bias, and must serve impartially
- Is not acting as complainant
 - Not participating in the investigation
 - Not submitting questions or cross examining on behalf of the complainant

Jurisdiction – Dismissal and Consolidation

Dismissal of Formal Complaints by the Title IX Coordinator

- Must provide notice of dismissal to parties
- Mandatory
 - Alleged conduct, even if proved, would not fall within scope of Title IX
 - Does not preclude action under other Code of Conduct provision
- Permissive
 - Complainant withdraws formal complaint
 - Respondent is no longer enrolled/employed
 - Specific circumstances prohibit gathering sufficient evidence

Consolidation of Formal Complaints – Permissive where allegations arise out of same facts/circumstances

Jurisdictional Determinations (34 CFR § 106.45(b)(3))

- Preamble discussion notes that permitting districts to dismiss because they deem an allegation meritless or frivolous without following the grievance procedure would defeat the purpose of the regulations
- Must promptly send written notice of dismissal (including the reasons) simultaneously to both parties
- Jurisdictional issues can arise at any time even during the investigation

Notice to Parties – Required Contents

- Grievance Process
- Allegations
 - Sufficient details known at the time (identity of parties, date and location of alleged incident, alleged conduct)
 - Sufficient time to prepare response
- Inform of standards prohibiting false statements

- Statement that respondent is presumed not responsible and that determination will be made at conclusion of grievance process
- May have advisor of choice
- May inspect/review evidence
- Notice of any additional allegations that may arise

Investigation Process (1 of 2)

- Burden of proof and gathering evidence is on the District
- Equal opportunity to present witnesses
- May not prohibit parties from discussing allegations or gathering/presenting evidence
- Equal opportunity to have others present including advisor of choice
- Written notice of any hearings/interviews/meetings

Investigation Process (2 of 2)			
 Provide All Evidence to Parties and Advisors Allow 10 days to review 	 Prepare Investigative Report Fairly summarizes relevant evidence 		
 Allow parties to submit a written response before completion of the Investigative Report Reynoldsburg's Policy states that Investigator is responsible for this 	 Provide to parties 10 days prior to determination of responsibility Allow parties to submit written response 		

Questioning Phase

- Allow parties to submit written questions of other parties/ witnesses
- Occurs after distribution of Investigative Report, but before determination regarding responsibility
- Provide answers and allow limited follow up
- Questions and evidence regarding complainant's sexual predisposition or prior sexual behavior prohibited (very limited exceptions)

 Note: Decision-maker cannot be investigator or Title IX Coordinator 	 Result as to each allegation, including determination, sanctions, and remedies
 Identification of the allegations 	 Procedures, bases for appeal
 Description of procedural steps 	 Provided to parties simultaneously
 Findings of fact 	
Conclusions	 Reynoldsburg's Policy states that Title IX Coordinator will send it to parties

Appeals Process

- Notify other party in writing when appeal is filed
- New decision maker
- Allow opportunity for both parties to submit written statement
- Written decision with result and rationale
- Provided to both parties simultaneously

Informal Resolution

- May not be mandatory must obtain voluntary, written consent from both parties
- May not be offered unless formal complaint is filed
- May not be offered in allegation by student against employee

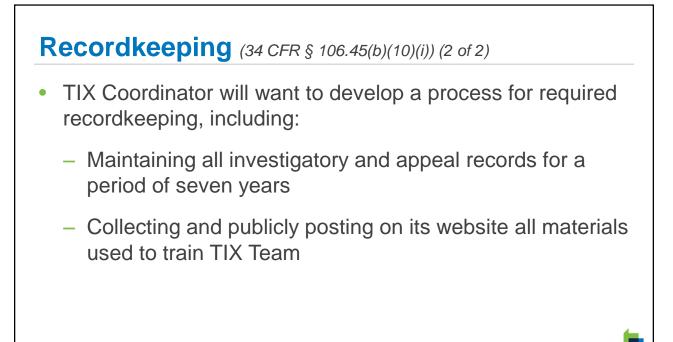
Informal Resolution Notice Requirements

- Written notice of:
 - Allegations
 - Requirements of process
 - Right to withdraw from process and resume formal grievance process
 - Consequences of participation, including the records that will be maintained or could be shared



All of the following must be maintained for 7 years:

- Investigation Records (including determination, recordings, transcripts, sanctions, remedies)
- Appeal Records
- Record of any Informal Resolution
- Training materials posted on website/available upon request
- Documentation of recipient's response to all reports and formal complaints





Make No Assumptions: Impartiality, Avoiding Bias and Conflict of Interest, and Being Trauma-Informed

Make No Assumptions

Being **impartial**, **unbiased**, and **without conflict of interest**, and **avoiding prejudgment** of facts

- We will discuss each of these individually and provide examples, but some of the factors for each overlap
- For example, being impartial is greatly aided by not prejudging facts

Being Impartial

- The preamble discussion appears to indicate that being impartial means being free from bias (*p.* 828-829)
- "The Department believes that keeping this provision focused on 'bias' paired with an expectation of impartiality helps appropriately focus on bias that impedes impartiality"
- **Be neutral** don't be partial to a complainant or a respondent, or complainants or respondents generally
- **Do not judge** memory is fallible, and judging is contrary to your neutral role (85 FR 30323)

Bias

Concerns Raised in Comments in Preamble:

- All paid staff members being biased in favor of institution
- Institutional bias cover-ups
- Past tweets that appear to support complainants or respondents
- Being a feminist
- "Appearance of bias" vs. actual bias

Conflict of Interest

Concerns Raised in Comments in Preamble:

- Decision-maker and financial and reputational interest aligned with institution (or to protect institution)
- Co-mingling of administrative and adjudicative roles
- Title IX Coordinator supervisor of decision-maker
- Past advocacy for victim's or respondents' rights (example also for bias)
- "Perceived conflict of interest" v. actual conflict of interest

Preamble on Bias, Conflict of Interest (1 of 2)

Final regulations "leave recipients **flexibility to use their own employees**, **or to outsource** Title IX investigation and adjudication functions, and the Department encourages recipients to **pursue alternatives to the inherent difficulties** that arise when a recipient's own employees are expected to perform functions free from conflicts of interest and bias"

Preamble on Bias, Conflict of Interest (2 of 2)

- No *per se* prohibited conflicts of interest in using employees or administrative staff (*Preamble p. 826*)
- No *per se* violations for conflict of interest or bias for professional experiences or affiliations of decision-makers and other roles in the grievance process (*Preamble p. 827*)
 - Receiving this training can help protect against disqualifying someone with prior professional experience (85 FR 30252)

Avoiding Prejudgment of Facts

- Avoiding prejudgment of facts → a good way to avoid bias and ensure impartiality
- If a hearing occurs, the decision-maker should keep an open mind and actively listen to all the facts presented as subjected to cross-examination
- Each case is unique

Sex Stereotypes (Preamble p. 831-837)

- Must not rely on sex stereotypes
- Comments include examples of sex stereotypes, such as:
 - Women have regret about sex and lie about sexual assaults
 - Men are sexually aggressive or likely to perpetrate sexual assault

Sex Stereotypes (Preamble p. 1723-25, 1732-37)

- Different from evidence-based information or peer-reviewed scientific research, including impact of trauma
- Cautions against "believing" one party over the other, and notes 106.45(b)(1)(ii) precludes credibility determinations based on a party's status as a complainant or respondent
- Consideration of marginalized groups people with disabilities, people of color, people who identify in the "LGBTQ" community

Potential Responses to Trauma

- Delayed reporting
- Difficulty remembering specifics (could also be due to drugs/ alcohol)
- Reluctant reporting
- Remaining in relationship or living arrangement with respondent
- Being calm and composed after an assault
- Failing to identify the accused

Disclaimer

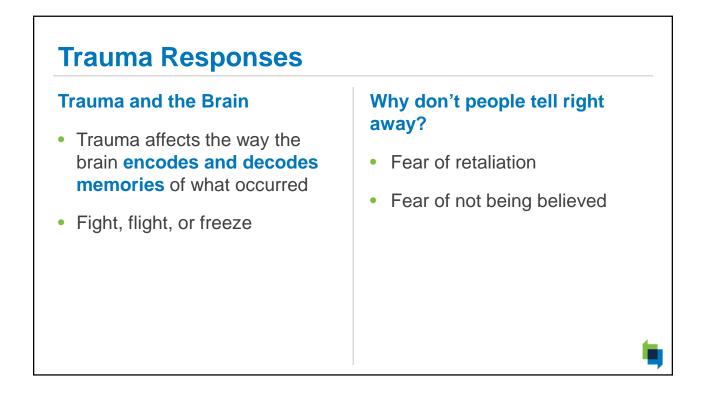
- This section is about rape myths and trauma as context for what may or may not be someone's internal dialogue, to help you ask sensitive questions
- Both parties may be traumatized and the trauma may be completely unrelated to the incident you're investigating
- **Don't assume** that signs of trauma mean it was caused by the respondent and therefore the respondent violated the policy
- Likewise, **don't assume** that because there are no signs of trauma, nothing happened

Know the Facts (1 of 2)

- Most rapes are committed by those who know each other
- Rapes can happen in a committed relationship
- Rapes can happen between individuals of any gender
- Victims of intimate partner violence may return to the violent partner for a variety of reasons that may not seem rational to outsiders looking in

Know the Facts (2 of 2)

- Drug-facilitated sexual assault is common, and the most common drug used is alcohol
- Being drunk doesn't excuse behavior
- A wide variety of responses are normal for a those who experience of trauma
 - E.g., calm, hysterical, angry, in denial, detached, withdrawn, or in shock
 - Don't make assumptions about how they "should" act



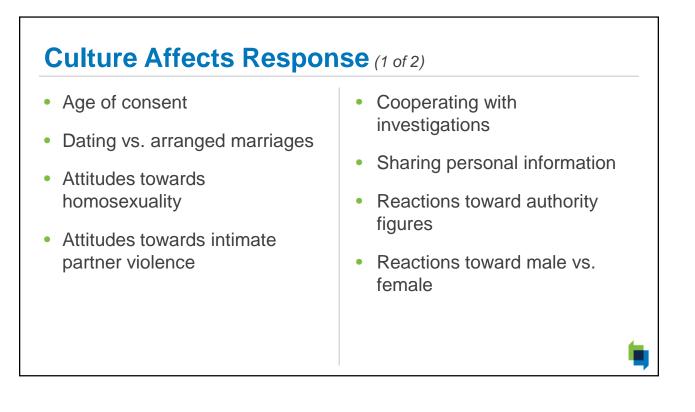
Why Is It Important To Be Trauma Informed?

How you handle a person in your first meeting can make the difference between:

- Cooperation in the investigation **vs.** refusal to cooperate
- Retraumatization vs. supportive environment
- Putting off other potential complainants or witnesses from coming forward **vs.** encouraging future reports
- Lawsuit or OCR complaint (or both) vs. supportive and cooperative relationship

Words Have Power

- Victim vs. Survivor vs. Complainant
- Perpetrator vs. Accused vs. Respondent
- Alleged Behavior **vs.** Reported Conduct
- Stick with policy language to the extent possible



Culture Affects Response (2 of 2)

- "I won't report it if it doesn't feel wrong"
- "I'll admit it because I don't understand it's prohibited"
- "I won't report it if I would be a snitch"
- "It's impolite to look you in the eye, so I'll look down the whole time"
- "I deserved it, it's normal"
- "Reporting this would result in serious consequences at home"

Consent: Left to Schools to Define

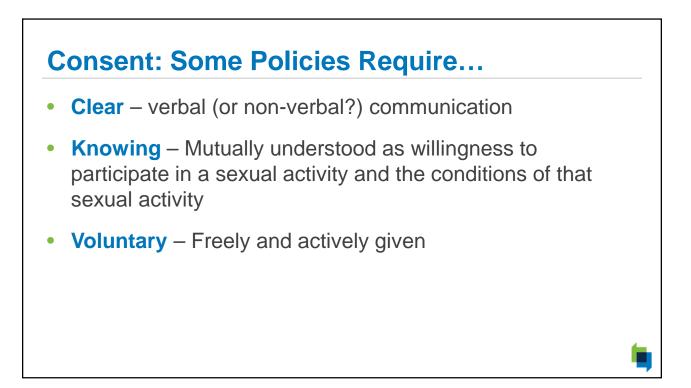
- No required definition in law, regs, or guidance
- Policy language is going to be critical to your analysis

Consent refers to **words or actions** that a reasonable person would understand as **agreement to engage in the sexual conduct** at issue. A person may be **incapable of giving consent** because of **age** or because of temporary or permanent **mental or physical incapacity**. A person who is incapacitated is not capable of giving consent.

(Reynoldsburg Board Policy 2266)

Who Can Never Give Consent?

- Under age 13 (varies by state)
- Between ages 13-16, if the other person is over 18 (varies by state)
- A student, if the offender is a teacher, administrator, coach, or other person in authority employed by or serving in their school
- Severely cognitively disabled persons
- Those who are incapacitated
- Those who are by law unable to give consent



Consent: Some Policies Include...

- May be withdrawn with clear communication
- Consent for one activity is not consent for everything
- Silence or failure to resist does not constitute consent
- Previous consent does not constitute consent for future activities

When Does Consent Not Exist?

- Use of:
 - Physical force
 - Threats of physical force
 - Physically intimidating behavior
 - Coercion
- Individual from whom consent is required is incapacitated

Evidence of Consent? (1 of 3)

- What words or actions did complainant use to convey consent/non-consent?
 - Must examine sexual contacts, acts in detail
- Was complainant capable of consenting?
 - Asleep?
 - Passed out?
 - Not understanding what was happening?

Evidence of Consent? (2 of 3)

- Who took off what clothes?
- Who provided the **condom**?
- Who initiated physical contact?
- Who touched who where?
- "They gave consent" = What did you say to them, and what did they say to you?

Evidence of Consent? (3 of 3)

- Ask the respondent:
 - What did complainant say to you and/or what actions did they take to show consent?
 - "How did you know they wanted to have sex?"
- If applicable, what **role did respondent play** in complainant's intoxication/incapacitation, if any?



Serving as Investigator

- As you investigate and write the report, keep in mind that you are NOT the decision-maker
- Parties must receive written notice to parties/witnesses before any investigative interview
 - Reynoldsburg's Policy requires at least 2 days' notice for interviews



- Provide both parties an equal opportunity to inspect and review any evidence obtained as part of the investigation that is directly related to the allegations raised in a formal complaint
 - Include evidence you don't intend to rely on
 - Include inculpatory or exculpatory evidence, whether obtained from a party or other source
- Must be sent to each party and their advisors prior to completion of the investigative report
 - Reynoldsburg's Policy states that Investigator is responsible for this





Initial Review

- Review notes and information collected by the Title IX Coordinator
- Review Notices to Complainant and Respondent
- Review Policy/Code of Conduct
- Define Scope of Investigation
 - What elements do you think will be disputed?
 - Agreed upon?

Begin Evidence List			
 If there is a criminal investigation, work with law enforcement to collect and preserve evidence 	 Types of Evidence Electronic communications Security information Pictures, videos, audio Police reports Personnel files Prior complaints against 		
	respondent		

Begin Witness List

- If there is a criminal investigation, work with law enforcement to ensure permission to question witnesses
- Who should be included?
- Who should NOT be included?
- In what order should the witnesses be interviewed?
- Be flexible

Craft Questions for Each Witness

- Refer to the policy
- Consider what information they are likely to have related to each element
- Consider what information they are likely to have that may assist the decision-maker in determining credibility
- Be flexible

What to Have With You at the Interview

- Allegations
- Investigation log
- Investigation notes cover sheet
- Pre-prepared questions
- Evidence you may need to reference or show witness
- Policy or Handbook

Note-Taking Tips

- Use predictable symbols in the margin to easily skim during the interview:
 - ? \leftarrow Follow-up questions
 - * ← Potential evidence
 - − W ← Potential witness
- Try to record exact quotes when possible

Setting Up the Interview

- Identify yourself, your role, and a general outline of what you're investigating
- Consider requesting the TIX Coordinator check in with those who fail to respond or refuse to participate
- Don't give up on the interview till you've tried at least 3 times, in at least 2 different methods

Set the Stage

- Make introductions
- Be hospitable
- Give overview of why they are being interviewed
- Explain retaliation policy
- Invite questions

Begin Broadly

- Elicit a monologue about the incident
 - What happened earlier that day before the incident?
 - What happened with regard to the incident?
 - What happened next?

Freeze Frames

- Ask the witness to "freeze" on the moment and describe details
 - What could they see, feel, smell, taste, hear?
 - Where was the other person? How were they positioned?
 - Where were you? How positioned?
 - What did you say to the other person? Them to you?
 - Describe other person's tone, demeanor, body language

Ask Follow-Up Questions

- Re-review your notes
- Re-review the elements of each charge
 - Have you elicited all of the information this witness might have about each element?
 - Do you have an understanding of how the witness obtained the information they shared?

Credibility

- Gather facts to assist decision-maker
- Ask questions to test memory
- Identify where the witness may corroborate or contradict their own testimony, other witnesses' testimony, and physical evidence
- Be sensitive to potential trauma experienced by witnesses

When Consent is at Issue

- Consider the wording and tone of your questions
- Utilize "freeze frame" strategy
- Ask questions about what happened to determine whether there was unspoken consent
- Ask questions to identify whether alcohol/drugs may have played a role regarding consent
- Apply definition of consent consistently and impartially

Closing the Interview

- Closing questions
- Request copies of all evidence potentially available to the witness
- Discuss confidentiality but don't prohibit a party from discussing allegations
- Inform the witness of next steps and how to reach you

After the Witness Leaves

- Update investigation log
- Review notes, make corrections/clarifications
- Update witness list
- Update list of evidence to be obtained
- Write down questions to ask other witnesses
- Consider whether appropriate to send email

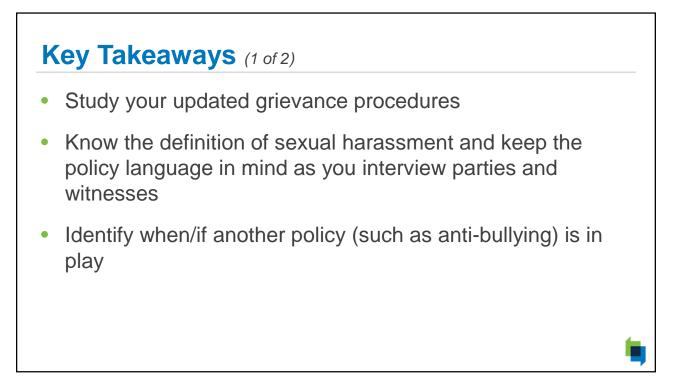
Physical Evidence

- Follow up on anything identified during interviews
- Is law enforcement involved? Could they be?
- Ensure physical evidence is in a secure location and documented in the investigation log

Inspection and Review of Evidence

Provide ALL Evidence to both parties and advisors

- Include everything directly related to allegations, even if you don't expect decision-maker to rely on it
- Allow at least **10 days** to review
- Allow written response
- Follow up where necessary
- Consider responses when preparing report



Key Takeaways (2 of 2)

- Make sure you understand potential biases (actual or perceived)
- Trauma may affect how someone responds to an incident
- Prepare for your interview with questions and statements
- Start with open-ended questions
- Obtain any documentary evidence that you can



Goals

- Write your interview summaries in narrative form so you can drop them into your report
- Be consistent in terminology
- Be clear as to the source of information compare:
 - "Bob stated that this happened"
 - "This happened"

Structure of an Interview Summary (1 of 4)

- Who, when, where, via what medium?
- Did they have an advisor?
- Did you discuss your role? Their role?
- Did you discuss the prohibition on retaliation?

Structure of an Interview Summary (2 of 4)

- Background
 - How does this person connect with the parties and witnesses?
 - Age, year in school
 - Length of employment, position

Structure of an Interview Summary (3 of 4)

- Background
 - Monologue
 - Follow-up questions you ask, including responses
 - Evidence requested, evidence provided
 - Witnesses suggested

Structure of an Interview Summary (4 of 4)

- Know your policy and procedures
 - Interview summary is often more complete than what is included in report
 - May include information irrelevant to investigative decision, such as discussions about supportive measures

Complete

- Include screenshots and other reference material directly in summary when possible
- Don't paraphrase a document when you can use direct quotes

Unambiguous

- Could my mother pick up the report and understand what happened?
- Make no assumptions that the reader will understand certain aspects of the community
- Write for a judge and jury to understand with no prior background

Relevant

- Is there extraneous information that is unnecessary to resolve the charges or credibility disputes?
- Is the extraneous information nevertheless appropriate to include?
- Does your report contain any information you are prohibited from including?
- Will the parties read this, and if so, will they focus on the wrong things?

Sensitive

- Will the parties feel heard?
- Will the parties feel blamed?
- Will the parties feel vilified?
- Will the tone otherwise inflame the parties unnecessarily?

Empathetic

- Maintain a non-judgmental tone
- Stay away from charged words of advocacy:
 - Clearly/obviously
 - Innocent/guilty
 - Victim/perpetrator
- Watch your adjectives and adverbs unless they are in a quote
- Recognize the impact of your words

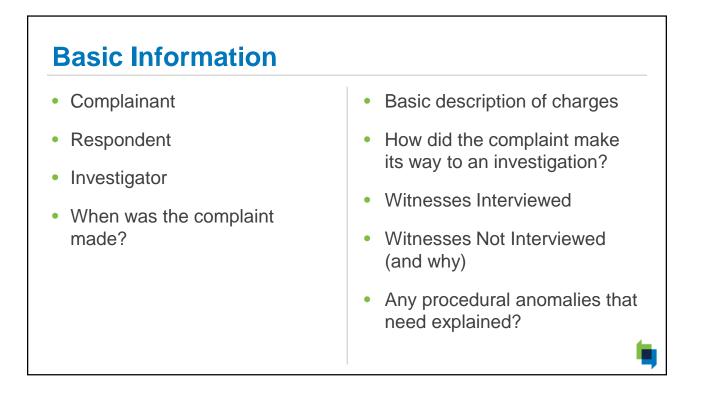
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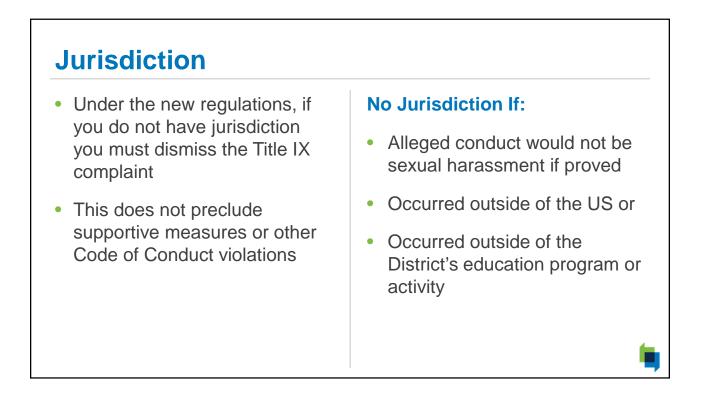
- Set the scene visually (will help identify inconsistencies in stories)
- Use quotation marks carefully
- Include details to the level that you can thoroughly understand what it looked like



Include Disclaimer

 "This document is intended to be a summary of evidence and a description of what was learned through an investigation. Please refer to the full record, including [information shared in the hearing, and]* the contents of the [hearing packet] [exhibit packet]."*





Definition of "Educational Program or Activity"

 "Educational program or activity" includes locations, events, or circumstances over which the recipient exercised substantial control over both the respondent and the context in which the sexual harassment occurs...

Does Your Policy Require Witness Sign-Off?

- "Each person interviewed was provided with a written copy of a summary of their interview, and was given an opportunity to provide feedback and approve the accuracy of the summary."
 - Did everyone do so?

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Summary of Information (1 of 2)

- Ways to arrange:
 - Chronologically
 - By witness summary
 - By allegation/topic

- Explain your structure
 - Example: "The information in this report is a summary of the facts. Where there is a difference in the accounts, it is noted in the report. For the sake of clarity, the report is organized chronologically and by subject matter when appropriate."

Summary of Information (2 of 2)

- Tell the story chronologically
 - How did the relationship start?
- Citations to the record always
 - Be helpful for your fact-finders!
- Hearing packet or exhibits helpful to number the pages sequentially for easy citation

